Mr President:
Mr. Speaker:

OKLAHOMA STATE SENATE CONFERENCE COMMITTEE REPORT

May 22, 2024

The Conference Committee, to which was referred
<u>SB448</u>
By: Daniels of the Senate and Lepak of the House
Title Retirement benefits payment, conforming language, spousal consent not required for certain elections; contributions. Effective date
together with Engrossed House Amendments thereto, beg leave to report that we have had the same under consideration and herewith return the same with the following recommendations:
That the House recede from all Amendments.
2 That the attached Conference Committee Substitute (Request #3812) be adopted.
Respectfully submitted,
SENATE CONFEREES:
Daniels
Brent Howard
Howard
Gollinare
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HOUSE CONFEREES
Conference Committee on Banking, Financial Services and Pensions
Senate ActionDateDateDate

1 STATE OF OKLAHOMA 2 2nd Session of the 59th Legislature (2024) 3 CONFERENCE COMMITTEE SUBSTITUTE FOR ENGROSSED SENATE BILL NO. 448 By: Daniels of the Senate 4 5 and Lepak of the House 6 7 8 9 CONFERENCE COMMITTEE SUBSTITUTE 10 An Act relating to judicial officer selection; 11 requiring consideration of certain factors by Judicial Nominating Commission; establishing 12 requirements for commissioners; requiring commissioners to disclose certain information; 13 requiring disqualification under certain circumstances; authorizing vote by Commission on 14 disqualification of commissioner; authorizing calling of Commission meetings for specified purposes; 15 requiring certain notice; establishing requirements for certain notice; authorizing waiver of certain 16 notice; establishing requirements for commissioner attendance of Commission meetings; authorizing 17 electronic participation under certain circumstances;

establishing procedures for conducting interviews;
authorizing executive sessions for certain purposes;

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Req. No. 3812 Page 1

requiring Commission meetings for certain purposes;

information to be included on notice for meetings for

stating quorum requirements; requiring certain

specified purposes; establishing guidelines for public comment; authorizing executive sessions for

information from certain sources; establishing

requiring commissioner to make certain inquiry; authorizing direct contact by chair to applicant;

certain purposes; providing for confidentiality of certain deliberations; prohibiting consideration of

procedures for determination of applicant interviews;

prohibiting disclosure of certain information; establishing procedures for determination of list of nominees for submission to Governor; requiring certain votes to be held in public meeting; requiring delivery of certain list to Governor; requiring release of certain list to the public; amending 20 O.S. 2021, Section 30.17, which relates to vacancies; modifying procedures for filling certain vacancies; requiring Senate confirmation of certain appointments; requiring Governor to call special election to fill certain vacancies; requiring issuance of certain proclamation; requiring filing of proclamation with Secretary of State; requiring proclamation to contain certain information; clarifying requirements for conducting of certain elections; amending 51 O.S. 2021, Section 10, which relates to vacancies; modifying procedures for filling certain vacancies; providing for codification; and providing an effective date.

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14 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 26 of Title 20, unless there is created a duplication in numbering, reads as follows:

A. Commissioners serving on the Judicial Nominating Commission as established pursuant to Section 3 of Article VII-B of the Oklahoma Constitution shall use merit as the primary consideration for selecting persons to be submitted to the Governor and shall select nominees who have demonstrated outstanding competence and reputation.

B. A commissioner shall:

1. Consider each applicant for a judicial office in an impartial and objective manner;

- 2. Be influenced only by facts or opinions relevant to the judicial qualifications of the applicants. A commissioner shall promptly report to the chair of the Commission any attempt to influence a commissioner other than by facts or opinions; and
- 3. Refrain from verbal or written communication with an applicant about the application or the nomination process from the time the application is submitted until the time at which the application is no longer under consideration.
- C. A commissioner shall disclose to the Commission any relationship with an applicant including but not limited to business, financial, personal, familial, or fiduciary. A commissioner shall be disqualified from voting on an applicant or otherwise participating in the nominating process if the commissioner has a familial relationship with the applicant or if the commissioner and applicant are both currently employed by the same company, firm, or organization. A commissioner shall disqualify himself or herself in any proceeding in which the impartiality of the commissioner about an applicant might reasonably be questioned. If the impartiality of a commissioner is called into question by any other commissioner, the chair shall call for a vote on whether the commissioner should be disqualified for lack of impartiality. Upon a majority vote by the Commission, the

commissioner shall be disqualified from voting on the applicant or otherwise participating in the nominating process for the applicant.

- SECTION 2. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 27 of Title 20, unless there is created a duplication in numbering, reads as follows:
- A. Meetings of the Judicial Nominating Commission may be called by the chair or a majority of the commissioners by written notice to the entire Commission specifying the date, time, and location of the meeting. Such notice shall be posted on the website of the Commission at least seven (7) calendar days before the meeting date; provided, however, an emergency meeting may be held on shorter notice if the chair or a majority of commissioners determine it is essential to hold such emergency meeting. The right to notice of a meeting may be waived by any commissioner either before or after the meeting takes place. Attendance at a meeting by any commissioner shall constitute a waiver of such notice unless the commissioner, at or promptly after the beginning of such meeting, objects to the holding of the meeting on the grounds of lack of or insufficiency of notice.
- B. All commissioners shall attend every meeting in person to the extent practicable. In extenuating circumstances, the chair may permit a commissioner to attend and vote in a business meeting or in a screening meeting via electronic means including but not limited to telephone or videoconferencing. A commissioner shall not

- participate in applicant interviews or vote on nominations through
 electronic means, unless allowed by the chair because the Commission
 would otherwise be unable to obtain a quorum for scheduled
 interviews. A commissioner who attends a meeting through electronic
 means shall accept the risk that technical problems could disrupt
 participation.
 - C. The Judicial Nominating Commission shall meet at least once every two (2) years for the following purposes:

- 1. Providing education to the commissioners related to

 Commission procedures, the role of individual commissioners in the

 judicial nominating process, and means for improving the judicial

 nominating process; and
- 2. Reviewing Commission actions during the preceding years including but not limited to a presentation of statistical information about applications, nominations, and appointments. Such statistics shall be compiled from information obtained in the applications.
- D. A quorum for a Commission meeting shall be a majority of the commissioners in office and eligible to participate at the time of the meeting. The Commission may act on any matter by majority vote of the commissioners in attendance.
- SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 28 of Title 20, unless there is created a duplication in numbering, reads as follows:

A. If the purpose of a meeting of the Judicial Nominating

Commission for which notice has been posted pursuant to Section 2 of
this act is to screen applications for a judicial office, the names
of the applicants to be screened shall be included on the notice.

Public comment about individual applicants shall be made, if
feasible, at least three (3) working days before the screening
meeting in writing to the Judicial Nominating Commission for
distribution to the commissioners, or verbally or by written or
electronic means directly to the commissioners.

- B. 1. The Commission shall meet to determine which applicants for a judicial interview should be granted an interview with the Commission. Each commissioner shall disclose any public comment and other information relied upon to evaluate each applicant. The Commission may hold an executive session upon a majority vote of the commissioners in attendance to promote open and frank discussion of applicant qualifications. The substance of deliberations in executive session shall be confidential and shall not be disclosed to the public.
- 2. If confidentiality has been promised to a source, commissioners shall consider whether less weight should be given to the information provided by such source. Negative opinions that are not supported with a factual basis or a second source shall not be disclosed at the meeting. If disclosed, all supporting information shall also be disclosed. Information from an anonymous source shall

not be considered by any commissioner or shared with any other commissioner or the Commission at any point in the screening process.

- 3. The chair of the Commission shall invite commissioners to nominate applicants to be placed on a tentative list of those to be interviewed by the Commission. Such a nomination shall require the concurrence of one additional commissioner. The name of each applicant who receives a vote of the majority of commissioners shall be placed on a tentative list. Following such procedure and with or without an additional executive session or sessions, the tentative list of interviewees may be added to or subtracted from by public Commission vote until a final list of applicants to be interviewed is determined. The Commission may modify these procedures at its discretion.
 - SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 29 of Title 20, unless there is created a duplication in numbering, reads as follows:
 - A. If the purpose of a meeting of the Judicial Nominating Commission for which notice has been posted pursuant to Section 2 of this act is to interview applicants for a judicial office, the names of the applicants selected to be interviewed shall be included on the notice. Public comment or comments from members of the judiciary or Bar Associations about individual applicants shall be made, if feasible, at least three (3) working days before the

screening meeting in writing to the Judicial Nominating Commission for distribution to the commissioners, or verbally or by written or electronic means directly to the commissioners. A commissioner shall contact any individual identified to that commissioner to inquire about information related to the character, fitness, or competency of the applicant. The chair of the Commission may contact an applicant directly if the chair determines that such contact is in the best interests of the Commission, the applicant, or the public.

- B. 1. The Commission shall meet for the purpose of conducting interviews with selected applicants in order to compile a list of nominees to be forwarded to the Governor. The Commission shall schedule sufficient time prior to the interview of each applicant to discuss and evaluate each applicant's qualifications and to determine whether any matter should be raised with the applicant during the interviews. Each commissioner shall disclose any public comment and other information relied upon to evaluate each applicant. The Commission may hold an executive session upon a majority vote of the commissioners in attendance to promote open and frank discussion of applicant qualifications. The substance of deliberations in executive session shall be confidential and shall not be disclosed to the public.
- 2. If confidentiality has been promised to a source, commissioners shall consider whether less weight should be given to

the information provided by such source. Negative opinions that are not supported with a factual basis or a second source shall not be disclosed at the meeting. If disclosed, all supporting information shall also be disclosed. Information from an anonymous source shall not be considered by any commissioner or shared with any other commissioner or the Commission at any point in the interviewing process.

- C. Interviews of selected applicants shall be conducted in a public meeting of the Commission. The chair shall admonish the public in attendance not to disclose the interview questions or applicant responses until the conclusion of all interviews. A commissioner may question an applicant about comments made about the applicant for which confidentiality has been requested as long as the source of comment is not identified to the applicant. Upon motion and a majority vote of the Commission, a portion of the interview may occur in executive session unless the applicant elects to continue the interview in public session.
- D. To the extent possible, no material or adverse information about an applicant that a commissioner knows prior to the interview may be disclosed to the Commission after the interview occurs. Whether in public or in executive session, the chair shall read the names of the applicants in alphabetical order and open the meeting to a discussion of the qualifications of each applicant for judicial office. After such discussion for each applicant, the

chair shall conduct a general discussion of the relative

qualifications of all applicants. The Commission may hold an

executive session upon a majority vote to promote open and frank

discussion regarding the qualifications of applicants interviewed.

The substance of deliberations in executive session shall not be

disclosed.

SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 30 of Title 20, unless there is created a duplication in numbering, reads as follows:

A. The Chair of the Judicial Nominating Commission shall invite commissioners to nominate applicants interviewed to be placed on a tentative list of those to be forwarded to the Governor. Such a nomination shall require the concurrence of one additional commissioner. The name of each applicant who receives a vote of the majority of commissioners shall be placed on a tentative list.

Following such procedure and with or without an additional executive session or sessions, the tentative list of nominees may be added to or subtracted from by public Commission vote until a final list of nominees to be forwarded to the Governor is determined. The Commission may modify these procedures at its discretion. All voting by the Judicial Nominating Commission on the number of nominees to be forwarded to the Governor and on the individual applicants to be nominated shall be in public session.

B. An alphabetical list of the names of the nominees shall be delivered to the Governor as directed by the chair. The chair shall promptly inform the public of the names of the nominees to be delivered to the Governor.

SECTION 6. AMENDATORY 20 O.S. 2021, Section 30.17, is amended to read as follows:

Section 30.17. In case a Judge of the Court of Civil Appeals or any other intermediate appellate court dies, retires, resigns, or is removed from office, the Governor shall fill the vacancy by appointment from the congressional district where the vacancy exists of a person having the required qualifications. The Judicial Nominating Commission shall choose and submit to the Governor and the Chief Justice of the Supreme Court three nominees, each of whom has previously notified the Commission in writing that he or she will serve as a Judge if appointed. The Governor shall appoint one of the nominees to fill the vacancy, but if he fails to do so within sixty (60) days the Chief Justice of the Supreme Court shall appoint one of the nominees, the appointment to be certified by the Secretary of State with the advice and consent of the Senate.

SECTION 7. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 12-121 of Title 26, unless there is created a duplication in numbering, reads as follows:

A. Whenever a vacancy shall occur in the office of district judge or associate district judge, the vacancy shall be filled at a

- special election to be called by the Governor within thirty (30)

 days after the vacancy occurs; provided, no special election shall

 be called if the vacancy occurs in an even-numbered year if the term

 of the office expires the following year. In such case, the

 candidate elected to the office at the regular primary election or

 the regular general election shall be appointed by the Governor as

 soon as practicable after the applicable election to fill the

 unexpired term.
 - B. In calling a special election pursuant to subsection A of this section, the Governor shall issue a proclamation and file a copy of such proclamation with the Secretary of the State Election Board.
 - C. The proclamation required by subsection B of this section shall contain the following:
 - 1. A filing period of three (3) days, on a Monday, Tuesday, and Wednesday, not less than ten (10) days from the date of the proclamation;
 - 2. The date of the special primary election; and
 - 3. The date of the special general election.

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If a vacancy occurs in an even-numbered year, when a special election is required, the proclamation shall contain dates that are the same as are required by law for the regular filing period, primary election, and general election, if practicable.

D. Special elections for district judge or associate district judge called pursuant to this section shall be conducted under the laws applicable to regular primary and general elections. Elections for district judge or associate district judge called pursuant to this section shall be conducted with the procedures for judicial elections set forth in Sections 11-110, 11-111, 11-112, and 11-113 of Title 26 of the Oklahoma Statutes.

SECTION 8. AMENDATORY 51 O.S. 2021, Section 10, is amended to read as follows:

Section 10. A. All vacancies in state offices, except in offices of the members of the Legislature and members of the House of Representatives from Oklahoma in the Congress of the United States of America, shall be filled by appointment by the Governor.

- B. When a vacancy occurs in the office of district judge, or associate district judge, or judge of any intermediate appellate court, the Governor shall, in filling such vacancy, utilize the services of the Judicial Nominating Commission in the manner as provided for in the filling of judicial offices under Section 4, Article VII-B of the Oklahoma Constitution call a special election in accordance with the requirements of Section 7 of this act.
- C. When a vacancy occurs in the office of a member of the United States Senate from Oklahoma, the Governor shall, within thirty (30) days of occurrence of the vacancy:

1. Appoint a person eligible to hold such office, who has been a registered voter of the party of the predecessor in Oklahoma for at least five (5) years preceding the date that the vacancy was created, to serve in such office until a successor is elected; and

- 2. Call a special election, if necessary, to fill such vacancy, as provided in Section 12-101 of Title 26 of the Oklahoma Statutes.
- D. Prior to an appointment pursuant to paragraph 1 of subsection C of this section, a person who is a prospective appointee shall submit to the Secretary of State an oath affirming that the person will not file as a candidate for the office when it next appears on the ballot. The Secretary of State shall prescribe the oath required by this paragraph subsection, and any oath submitted shall be public record and published on the website of the Office of the Secretary of State.
- E. All vacancies in county offices except the board of county commissioners or except for any elective county office of any county in the State of Oklahoma this state having a population of more than six hundred thousand $(600,000)_{7}$ according to the latest Federal Decennial Census shall be filled by appointment by the board of county commissioners. If such an appointment is made prior to the prescribed filing period for county officers in accordance with the provisions of Section 131 of Title 19 of the Oklahoma Statutes, the county commissioners shall, at the time the appointment is made, proclaim a special election to fill the balance of the unexpired

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    term, providing provided the balance of the term does not expire in
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    the year following the next succeeding general election. In making
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    the proclamation, the county commissioners shall establish the dates
    for the filing period, primary election, runoff primary election and
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    general election to be the same as the next succeeding filing
    period, primary election, runoff primary election and general
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    election for county officers. The appointee shall be eligible to
    become a candidate at the special election, providing provided the
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    appointee is otherwise qualified. The office to be filled shall be
    printed on the same ballot as other county offices.
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        SECTION 9. This act shall become effective January 1, 2025.
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Req. No. 3812 Page 15